THE EMERGENCY FOOD ASSISTANCE PROGRAM (TEFAP)

Policy and Operations Manual for TEFAP Providers

Prepared by:
Minnesota Department of Human Services
Office of Economic Opportunity
444 Lafayette Road
St. Paul, MN 55155

Revised May 2021

In accordance with Federal civil rights law and U.S. Department of Agriculture (USDA) civil rights regulations and policies, the USDA, its Agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race, color, national origin, sex, disability, age, or reprisal or retaliation for prior civil rights activity in any program or activity conducted or funded by USDA.

Persons with disabilities who require alternative means of communication for program information (e.g., Braille, large print, audiotape, American Sign Language, etc.), should contact the Agency (State or local) where they applied for benefits. Individuals who are deaf, hard of hearing or have speech disabilities may contact USDA through the Federal Relay Service at (800) 877-8339. Additionally, program information may be made available in languages other than English.

To file a program complaint of discrimination, complete the USDA Program Discrimination Complaint Form, (AD-3027) found online at: How to File a Complaint, and at any USDA office, or write a letter addressed to USDA and provide in the letter all of the information requested in the form. To request a copy of the complaint form, call (866) 632-9992. Submit your completed form or letter to USDA by:

1. mail: U.S. Department of Agriculture
   Office of the Assistant Secretary for Civil Rights
   1400 Independence Avenue, SW
   Washington, D.C. 20250-9410;
2. fax: (202) 690-7442; or
3. email: program.intake@usda.gov.

This institution is an equal opportunity provider.

TEFAP Policy and Operations Manual 2021
# TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Title</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>TEFAP History</td>
<td>4</td>
</tr>
<tr>
<td>2</td>
<td>To Be a TEFAP Provider</td>
<td>5</td>
</tr>
<tr>
<td>3</td>
<td>To Use a TEFAP Provider</td>
<td>6</td>
</tr>
<tr>
<td>4</td>
<td>TEFAP Provider Intake</td>
<td>10</td>
</tr>
<tr>
<td>5</td>
<td>On-Site Meal Programs</td>
<td>11</td>
</tr>
<tr>
<td>6</td>
<td>Reports</td>
<td>12</td>
</tr>
<tr>
<td>7</td>
<td>Monitoring Requirements</td>
<td>13</td>
</tr>
<tr>
<td>8</td>
<td>Food Storage and Handling</td>
<td>15</td>
</tr>
<tr>
<td>9</td>
<td>Storing TEFAP Foods</td>
<td>15</td>
</tr>
<tr>
<td>10</td>
<td>First In/First Out Rotation of Stock</td>
<td>16</td>
</tr>
<tr>
<td>11</td>
<td>Out of Condition/Damaged TEFAP Foods</td>
<td>16</td>
</tr>
</tbody>
</table>
SECTION 1: TEFAP HISTORY

The Emergency Food Assistance Program (TEFAP) is a federal program that helps supplement the diets of low-income residents by providing emergency food and nutrition assistance at no cost. Through TEFAP, the United States Department of Agriculture (USDA) purchases foods and makes them available to providers for distribution.

TEFAP was originally created as the Temporary Emergency Food Assistance Program, the result of hunger advocates lobbying the federal government for use of surplus TEFAP foods purchased by USDA for price supports. In 1981, President Ronald Reagan signed an executive order providing States with a one-time distribution of surplus cheese. This action succeeded with a win-win situation. It reduced storage costs for the government and provided food for those in need. Distributions continued for several years and grew to include a variety of foods. Because TEFAP was primarily an agricultural program, some foods were packaged in bulk commercial sizes not necessarily intended for individual or family consumption.

There was a significant change to TEFAP in the late 1980’s. A new agriculture bill cut the price support program, which supplied the source of commodity foods. However, TEFAP was seen as a benefit to farmers as well as an anti-poverty program. Instead of eliminating the program, Congress modified it through the 1988 Hunger Prevention Act. The act directed USDA to purchase foods for TEFAP.

In 1990, TEFAP became a permanent federal program and the “T” in the program name was changed from “Temporary” to “The”. TEFAP continues to be favorably regarded for the support it provides farmers and producers, as well as for the nutritious food supply it provides to low-income families. The Farm bill authorizes TEFAP for all States. The Food and Nutrition Services (FNS) of the USDA administers the program. USDA uses a formula based on number of households below the poverty level and number of unemployed persons in each State (weighted 60% and 40% respectively) to allocate States’ TEFAP administration funds, Entitlement funds, and Bonus TEFAP foods.

In Minnesota, USDA commodity food was initially delivered in semi-trailers to sites around the State where volunteers unloaded and distributed the food to those who qualified under income guidelines. Office of Economic Opportunity at the Department of Human Services (DHS OEO) administered delivery throughout Minnesota by contracting with Community Action Agencies and other non-profits. There were about 700 drop-off sites using 7000 volunteers. Deliveries took place every few months, an interval that resulted in food often sitting in warehouses for several months.

Currently, Minnesota’s TEFAP is administered by the Office of Economic Opportunity at the Department of Human Services (DHS OEO). DHS OEO awards Minnesota’s TEFAP Inventory Management contract through a competitive Request for Proposals (RFP) process. The TEFAP Inventory Management contract requires the coordination of an efficient statewide distribution of TEFAP foods. DHS OEO will hold direct TEFAP contracts with Minnesota’s seven regional food banks to coordinate storage, transportation, and distribution of TEFAP products.
MN food banks distribute TEFAP foods to approximately 400 TEFAP providers (Tribal Nations, food shelves, and on-site meal programs) in the regions they serve. MN TEFAP uses a formula based on number of households below the poverty level and number of unemployed persons in each State (weighted 60% and 40% respectively) to allocate TEFAP administration funds and commodity foods to contracted food banks. TEFAP administrative funds, distributed by DHS OEO, are used to reimburse food banks to cover food storage and distributing costs.

TEFAP providers distribute TEFAP foods to low income households that reside in Minnesota. Food banks are responsible for monitoring TEFAP providers for compliance and play a vital role in collecting usage statistics. TEFAP providers are required to have a signed TEFAP Site Distribution Agreement on file with their regional food bank. The agreement details TEFAP program, reporting, monitoring, food storage and handling, and commodity liability requirements.

All records regarding receipt and distribution of TEFAP must be retained for seven years in accordance with MN Statues, section 16C.05 subdivision 5. This requirement includes client data records. (FD-128, 7 CFR 250.01(f)(1) and (2))

The TEFAP Policy and Operations Manual is the handbook for participating food banks and TEFAP providers. The content of this manual is the State’s interpretation and implementation of the Federal TEFAP guidelines. These regulations and procedures are based on the Federal Regulations 7 CFR 250 and 7 CFR 251. [www.fns.usda.gov/tefap/regulations](http://www.fns.usda.gov/tefap/regulations)

TEFAP providers are required to adhere to the regulations and follow procedures included in this manual.

**TEFAP Food Supply**

TEFAP provides an essential source of nutritious food for TEFAP providers. TEFAP food consists of a variety of canned and dried foods, fresh and frozen fruits and vegetables, meat and dairy products.

TEFAP foods fall into one of two categories; purchased food called Entitlement and non-purchased offers called Bonus.

Entitlement foods are purchased by states through an online ordering system. In Minnesota, food is ordered based on feedback from TEFAP providers, food banks, and direct recipients of USDA products. The goal is to order food that TEFAP recipients want.

USDA provides bonus food at no cost to States to support struggling food products and industries. Bonus products are often more expensive fresh fruits and meat. TEFAP Bonuses offer a tremendous benefit by making additional products available. In the last few years, 30-40% of the TEFAP food brought into Minnesota has been Bonus. However, due to the unpredictable nature of the Bonus products, the amount of food received each year varies widely.
SECTION 2: TO BE A TEFAP PROVIDER

As required by FNS 113-1, TEFAP providers must be committed to making it as easy as possible for those in need to get food. Participating providers create policies and rules that are respectful and encourage generosity and flexibility. TEFAP providers must guarantee the same level of service for all participants regardless of address, language limitations, disability, race, color, nation origin, religion, sex, age, citizenship status, marital status, sexual orientation, gender identity, familial status, receiving public assistance, and being a member of a local human rights commission. Participating in TEFAP not only provides food shelves with free and nutritious food, it also promotes an environment of fairness and equity.

Providers that are interested in receiving TEFAP foods must be a public or private organization, Tribal Nation, governmental agency or a not-for-profit organization with a 501(c) 3 tax-exempt status or church affiliation and must not be a penal institution. The physical facility must be safe and appropriate for storing and distributing TEFAP foods. If the site is not handicap accessible, the provider will need to identify ways in which appropriate accommodations can be made for participants.

Interested Tribal Nations, agencies, on-site meal programs, shelters, and mobile (household) food programs can apply to their regional food bank to be TEFAP eligible. Kids feeding programs and Backpack Programs are currently not eligible for TEFAP. The food bank will provide information on TEFAP regulations and requirements. DHS OEO will make the ultimate determination if the applicant is approved based on TEFAP compliance verifications.

As of 1/1/2018, all new TEFAP applicants are required to have a Client Choice distribution model. Examples of this model may include full shopping choice, menu (participants are given a list of available foods), partial choice (prebagged shelf stable items, but choice for perishables), etc.

When national emergencies occur, TEFAP providers are allowed more flexibility in regards to distribution models. Please note that providers must still provide food in the least restrictive setting feasible and institute Client Choice options when possible. Distributions must alignment with safe practice policies and adherence to MDH and CDC guidelines.

TEFAP providers are required to sign a TEFAP Site Distribution Agreement with their regional food bank. They may also be required to sign additional compliance documents, as needed. The requirements for these agreements are created at DHS OEO and are based on TEFAP State and Federal regulations.

If not all of the requirements mentioned below are met, providers risk being removed from TEFAP and Minnesota Food Shelf Program (MFSP) grants.
Per the TEFAP Site Distribution Agreement, TEFAP providers are required to have the following items in place:

1. Hours of operation and address are clearly posted, and updated on phone messages, websites, and other methods of publicity. When a change in regularly scheduled hours occurs, providers must contact their regional food bank and Hunger Solutions Minnesota (to ensure that the MN Food Helpline has up to date information)
   Abby Tish 651-789-9848 atish@hungersolutions.org
   Joe Walker 651-489-9849 jwalker@hungersolutions.org

2. Every effort must be made to set food distribution hours that accommodate participants’ schedules; this could include evening and weekend hours. If a TEFAP provider is open two days a month or less, a plan to serve participants that are unable to come needs to be submitted by the provider to their regional food bank (Agency Specialist). Please take into consideration the expectation of community coverage. For example, connect with your neighboring food shelf to discuss complementary schedules.

3. Civil Rights “And Justice for All” posters, SNAP materials, and Voter Registration information are posted and resources provided.
   Per MN Statutes, Section 201.162 regarding provision of non-partisan voter registration services to employees, program participants. Nonpartisan voter registration assistance, including routinely asking whether program participants would like to register to vote and, if necessary, assisting them in preparing the registration forms must be part of the job of the provider.

4. TEFAP Eligibility is confirmed at least annually or more often.
   i) Households are eligible to receive TEFAP if they self-report that their household income is at or below the percentage of the federal poverty level as determined in MN’s TEFAP State Plan and that they live in Minnesota. In addition, households automatically qualify for TEFAP if they participate in any of the programs listed on the TEFAP Eligibility Form. TEFAP regulations do not allow providers to ask for or collect income documentation like pay stubs, or other income data from program participants.
   ii) The Data Privacy/Tennessee Warning must also be signed or confirmed by participants annually or at the time TEFAP foods are received and kept on file for 7 years. TEFAP providers cannot discuss private information with other providers.

USDA Federal Regulations do not allow TEFAP providers to place extra requirements for participants, in addition to requirements stated in this manual. Added forms, meetings with intake workers, and other processes must be optional. TEFAP providers are required to explain to participants that completing additional forms and/or providing additional information is their choice and in no way prevents them from getting food. Please refer to Section 3: TEFAP Food Shelf Intake p. 11 for more information.
5. A record of participants served at every food distribution is collected and kept for 7 years. This can be done by signature or by somehow indicating from a list who was served at each distribution. This serves as both a declaration that households are within the eligibility guidelines and documentation of the receipt of USDA foods. This can be done paperless. Contact DHS OEO for more information. DHS OEO will review records either during routine monitoring or at any other time to ensure records match services provided. DHS OEO can request to review these records at any time. Failure to complete and maintain records can result in suspension of access to TEFAP foods.

6. Civil Rights Training is completed annually and records are collected and kept for 7 years. TEFAP providers must be in compliance with USDA Civil Rights Regulations and the Minnesota Human Rights Act. Sites are prohibited from discriminating based on race, color, creed, national origin, religion, sex, sexual orientation, marital status, familial status, age, disability, status with regard to public assistance. Civil Rights training is available through regional food banks.

   i. A Civil Rights training must be completed and documented annually by all TEFAP provider site staff and volunteers who interact directly with participants. Forms of documentation include staff/volunteer signatures, completion of training documents, online certificates, meeting agenda and sign-in sheets, and/or signed Civil Rights checklist.

   ii. A Civil Rights Checklist is available to be used to educate one-time volunteers on how to follow Civil Rights requirements during distribution. All volunteers must sign the Civil Rights Training Checklist available on HSM’s TEFAP page at: http://www.hungersolutions.org/programs/food-shelf-capacity/tefap/

   iii. Anyone wishing to file a discrimination complaint can do so at: USDA, Office of the Assistant Secretary for Civil Rights, Discrimination Complaint Filing, at any USDA office, or may call 1-866-632-9992 to request the complaint form. This information is also available on the “And Justice for All” poster.

   iv. Participants should never be discouraged from filing a complaint.

7. Proxy Permission, Americans with Disabilities Act (ADA) Plan, and Limited English Proficiency accommodations are in place. Because of TEFAP providers’ pledge to provide the same level of service to all participants, clear plans that support this commitment are required. Templates are available on HSM’s TEFAP page at:
http://www.hungersolutions.org/programs/food-shelf-capacity/tefap/

   i) Proxy Permission
   Participants who may have difficulty getting food may select someone else to pick up their food. This is called a proxy. TEFAP providers are required to allow proxy options for all participants. DHS OEO has updated its Data Privacy form to include a section that offers participants an opportunity to choose a proxy.

   ii) Americans with Disabilities Act (ADA) Plan
   Per Title III, each TEFAP provider is required to have an Americans with Disabilities Act (ADA) plan on file. This plan explains that no one may be discriminated against based
on disability. If a TEFAP provider is in a site that is not handicap accessible, the plan will lay out how the food shelf will accommodate all. TEFAP providers are required to complete and post an ADA Plan form at their site.

iii) Limited English Proficiency Accommodations
To make sure that there is meaningful access for people with limited English proficiency, TEFAP providers are required to make reasonable accommodations available. If a food shelf serves non/limited-English speaking households, they must guarantee that free language assistance is available. A mix of language assistance services must be based on what is reasonable and necessary.

The accommodations must reflect the current level of need at the TEFAP providers and may include:

- TEFAP Eligibility form is available in English, Spanish, Hmong, Somali, Vietnamese, and Russian. The Data Privacy form is available in English and Spanish.
- Contact information for translation services. Free online or telephone translation services Monday-Friday 8:30am-4:30pm from Hunger Solutions Minnesota Food Help Line 1-888-711-1151
- I Speak cards or similar documents for identifying language needs

8. Grievance Policy/Complaint Form is posted, easily seen by participants, and details what participants should do if there is a grievance or complaint. An approved DHS OEO template is available on HSM’s TEFAP page at: [http://www.hungersolutions.org/programs/food-shelf-capacity/tefap/](http://www.hungersolutions.org/programs/food-shelf-capacity/tefap/)

9. Purchased and donated food is distributed in conjunction with TEFAP foods.

10. Volunteers and staff are able to get TEFAP foods if they meet eligibility requirements. However, volunteers may not be given extra food to encourage their help.

11. TEFAP commodities are not sold and contributions are not requested. USDA requires providers to provide commodities to eligible households at no charge. Selling or trading commodities for services is strictly prohibited. Violators are subject to Federal and/or State prosecution.

12. Political activity in any form is prohibited during commodity distribution.

13. Religious Proselytizing in any form is prohibited at the time TEFAP foods are being distributed. TEFAP providers may not require any religious activities or religious instruction in order for a participant to receive food or a prepared meal containing USDA TEFAP foods. If a provider conducts religious activities, the activities must be offered separately, in time or location, from the programs or services supported with direct assistance from USDA, and participation must be voluntary.

TEFAP Policy and Operations Manual 2021
14. Activities unrelated to the distribution of TEFAP foods or meal service may be conducted at sites as long as the person conducting the activity makes it clear that the activity is not a part of TEFAP or endorsed by USDA, does not disrupt the distribution of TEFAP foods or meal service, and that cooperation is not a condition of the receipt of TEFAP.

15. Notification is provided in case of TEFAP provider closure. When a TEFAP provider decides to either terminate its participation with TEFAP or the Minnesota Food Shelf Program (MFSP) or close down completely, the regional food bank, HSM, and DHS OEO must be notified. The provider is required to send a thirty (30) day written notice and include its plan to provide referrals of alternate food support programs to be shared with participants. Remaining inventory and TEFAP participant records must be returned to the regional food bank before closure. All outstanding reports (MFSP, Monthly Statistics Reports, etc.) must be completed and returned to appropriate organizations before closure.

DHS OEO and the regional food banks are committed to providing partnership, food support, and resources to providers. Working together in cooperation to minimize the effect that a provider closing has on the community is essential.

16. TEFAP requirements are not to be waived or modified by the site in the event of an emergency such as a natural disaster. Any variations from normal distribution must come from the Federal level and will be communicated to the site through DHS OEO.

SECTION 3: TO USE A TEFAP PROVIDER

TEFAP providers understand that turning away people that are hungry violates the basic intent of TEFAP. Participating in TEFAP not only provides participants with food, it also promises that they will be treated fairly and consistently. Proximity to a job, hours that are more flexible, a more agreeable distribution model, or bilingual accommodations are just a few of the reasons why households would want to use a TEFAP provider outside of their neighborhood.

TEFAP providers are required to provide food assistance to all households that express need whether or not they reside within the provider’s “self-identified” service area.

USDA and DHS OEO support TEFAP providers to serve households outside of their “self-identified” service area by providing TEFAP commodities and Minnesota Food Shelf Program (MFSP) funding. The more individuals a provider serves, the more TEFAP and MFSP the provider receives.

For the purpose of TEFAP, a “household” is defined as a single individual or group of related or unrelated individuals who are living as one economic unit and purchase and prepare food together. In cases where it is self-reported that multiple households live together at the same residence, each household is eligible for their own food service.
Youth who are disconnected from a household and are responsible for their own basic needs are allowed to use TEFAP providers and must be offered the same level of service as all other food shelf users.

TEFAP providers must serve homeless participants with the same level of service that all other participants receive. Because homeless households do not have a residence, they are not confined to a specific service area and are eligible to receive food from the TEFAP provider most convenient for them.

Minnesota uses a process of self-declaration to determine eligibility. To be eligible to use a TEFAP provider, a household must:

1. Self-report that their household income is at or below the percentage of the Federal Poverty Level (FPL) as determined in MN’s TEFAP State Plan (currently at 300% FPL)
2. Self-report that they are in Minnesota, their physical presence in Minnesota demonstrates this

Additional eligibility criteria cannot be imposed on participants.

**TEFAP Providers Intake:**

TEFAP providers agree to make it as easy as possible for those in need to access food. Requiring photo identification presents a significant barrier to many of the people that are seeking food assistance, therefore no photo identification or legal documentation is required to access food.

Due to the Privacy Act of 1974, Social Security numbers (even requesting the last four digits) may not be collected as part of the TEFAP provider’s intake. Personal information like names, birthdates, ethnicity, gender, etc. need only be self-reported.

TEFAP provider participants are required to:

1. Self-Declare that they are eligible for TEFAP by signing the TEFAP Eligibility Form and Data Privacy Form annually.

Or

2. Confirm TEFAP eligibility at each distribution. (Per FD-036)
   
   Intake staff should either:
   
   i. Ask participants to verbally verify that they are still eligible for TEFAP based on the income and residency requirements each time food is received or
   
   ii. At the time of annual intake, notify the household that they are required to report income changes that may affect their eligibility

3. Provide a confirmation that they have received TEFAP food. This can be done with a signature or other paperless verification.

TEFAP Policy and Operations Manual 2021
At TEFAP provider sites, consultation with an intake worker and/or filling out extra paperwork must be voluntary and cannot be required in order to receive food. If providers want to ask participants for more personal information than required for TEFAP (to assist with providing additional resources and referrals, etc.), this needs to be done voluntarily and separately from the TEFAP intake. Additional intake forms need to be clearly labeled as Optional and staff are required to explain to participants that they do not need to fill out provider forms in order to access food. TEFAP providers may be able to connect interested participants with important resources, but receiving food is primary and providing resources is secondary.

An example dialogue:

TEFAP provider staff:

Hello, welcome to ABC Food Shelf. Since this is your first time here, there are 2 documents that participants are required to fill out every year. The TEFAP Eligibility Form, which serves as your self-declaration of eligibility and the data privacy form which lets you know that the information you give us is private and offers reasons why we’re asking for information (providers may also have participants provide verbal verification of eligibility). At this time, you also have the opportunity to choose a proxy, someone else to pick up your food if you are unable to.

Participant:

Ok

TEFAP provider staff:

Our program has other resources that may assist you. This extra paperwork is optional, but may help us connect you to more resources.

Participants can then choose if they are interested in learning more about available resources.

SECTION 4: ON-SITE MEAL PROGRAMS

There is no federal standard or requirement for determining the eligibility of individuals to receive prepared meals. Individuals are presumed to be needy because they seek meals at an approved TEFAP site, which, per 7 CFR 251.5 (a) (2), is providing meals to serve predominantly needy persons.

TEFAP providers that offer on-site meals do not have to maintain records of the names of people to whom they serve meals and meal recipients do not have to sign for their meals. The programs are required to submit monthly reports and participate in monitoring activities. (FD-036)

The programs are required to submit monthly reports of the actual number of meals served and required to report to the Food bank by the 10th of every month and participate in monitoring activities. Onsite meal programs are also required to abide by the storage standards set by USDA, MN DHS and the local health department.

TEFAP Policy and Operations Manual 2021
The meals must be served on a regular basis in a clean, secure environment as a regular part of services. An onsite meal program must be a public or private organization, governmental agency or a not-for-profit organization with a 501(c)3 tax-exempt status or church affiliation and must not be a penal institution. The kitchen must have a person who has a current Food Handlers Certification. The physical facility must be safe and appropriate for storing and distributing donated food and must be open a minimum of 2 hours per month. The onsite meal program must meet ADA standards. Onsite meal programs that are not homeless and/or domestic violence shelters must conduct public outreach and serve all needy persons. Services may not be restricted to special populations such as the elderly, children or members. Residential treatment facilities and Senior Centers that serve congregate meals do not qualify for TEFAP.

Special food handling requirements for onsite meal programs include but are not limited to:

- Use of non-porous countertops, preferably stainless steel
- Disinfecting all countertops and utensils (a cold water bleach solution may be used)
- Use of new or properly sanitized reusable food storage containers; plastic bags may not be reused
- All food handlers must wash hands, wear disposable plastic gloves and cover their hair with hair nets
- No smoking is allowed in food preparation area or the eating area
- Shirt pockets must be emptied and jewelry removed that could fall into the food, must not be worn nor decorative hats
- Area must be free of any type of insect or other foreign matter that could contaminate the food

SECTION 5: REPORTS

TEFAP providers are required to submit monthly Statistic Reports to their regional food bank by the 10th day of the following month (reports for June are due by July 10th). If reports are submitted late, the regional food bank may restrict ordering access to the TEFAP provider. The food banks then report cumulative statistics to The TEFAP Inventory Manager. The data collected allows the opportunity to routinely analyze provider statistics looking for patterns, trends, and significant increases/decreases in usage. The aggregate data also illustrates the statewide level of need for emergency food.

Statistics required from TEFAP providers (excluding on-site meal programs) are the number of:

- Children (ages 0-17)
- Adults (ages 18-64)
- Seniors (age 65+)
- Households
- Pounds of food distributed

Statistics required from on-site meal programs are, number of:

- People served
- Meals distributed
SECTION 6: MONITORING REQUIREMENTS

USDA requires regular monitoring of TEFAP providers that receive TEFAP foods. TEFAP providers are required to cooperate in monitoring visits. DHS OEO, Hunger Solutions Minnesota, and food banks work in partnership to ensure that all TEFAP providers comply with TEFAP regulations.

Monitoring visits provide important opportunities to look at program policies and to ensure that TEFAP regulations are being followed. These visits also offer staff and volunteers a chance to provide feedback on TEFAP product orders, distribution procedures, and suggestions for improvement.

Monitoring activities include observation of food distribution, storage facilities, program operations, participant and retention records, and assurance of health and safety standards are maintained. All providers that receive TEFAP foods must comply with corrective actions when they are identified during a monitoring visit. DHS OEO and food banks may also conduct unannounced visits at their own discretion.

DHS OEO will provide a written monitoring report to each site after a visit. TEFAP providers must make available to DHS OEO and the food banks, information and access to records as is needed to conduct the annual compliance-monitoring visit. (FNS FD-124)

TEFAP Provider Monitoring by DHS OEO

DHS OEO will conduct annual reviews of at least 10% or 20, whichever is fewer, of all Minnesota TEFAP providers as determined by a risk assessment and random choosing. USDA 7 CFR 251.10(e)(2)(i)

Monitor visits will include, but are not limited to:

- Assurance of TEFAP commodity distribution to needy persons through program eligibility requirements, intake, and distribution process
- Tax-exempt status
- Compliance with nondiscrimination requirements such as display of the USDA “…And Justice for All” Poster
- Complaint log
- Documentation of Civil Rights training for staff and volunteers
- Written Grievance, ADA, Proxy, and LEP Policies are in place
- Availability of SNAP resources
- Availability of Voter Registration information
- Appropriate record keeping regarding commodity distribution and client data records are being followed
- Assurance that providers do not sell TEFAP foods nor require participation in non-TEFAP program activities in order to receive TEFAP foods
- Proper Food Storage Adherences (as outlined in Section 7: Food Storage and Handling)
- Temperature log
- Outreach documents
When corrective actions are identified, DHS OEO will work with TEFAP providers to address concerns. Providers will be given a length of time to make required changes. If corrective actions items are not completed, TEFAP providers risk pause or revocation for TEFAP and MFSP.

TEFAP providers monitor tools can be found at:  
http://www.hungersolutions.org/programs/food-shelf-capacity/tefap/

**TEFAP Provider Monitoring by Regional Food Banks**

Annually, each regional food bank will monitor a minimum of 25% of the agencies that receive and distribute TEFAP foods pursuant to USDA General Regulations and Policies Section. The remainder will be selected on a two-year rotation basis. At a minimum, over the course of two years, every TEFAP provider will be monitored by the regional food bank, as part of the Site Distribution Agreement. Monitoring tools need to be approved by DHS OEO. A list of monitored providers must be available upon request. (7 CFR 251.10 €)

**SECTION 7: FOOD STORAGE AND HANDLING**

When TEFAP providers receive TEFAP foods, they are responsible for the safekeeping of the products until the product is given to eligible participants. TEFAP foods must be distributed properly and any loss or damage caused by failure to provide proper storage, care, or handling is the responsibility of the provider. DHS OEO may require the provider to replace TEFAP foods in kind or to re-pay the value of the products as determined by USDA if this happens. Losses must immediately be reported to the regional food bank who will in turn report to DHS OEO. Repacking TEFAP products is not allowed unless approved by DHS OEO.

**Storing TEFAP foods**

Storage facilities must be clean, climate controlled, secure from theft, and have enough storage for USDA foods. Required storage and handling practices include, but are not limited to:

- Food must be stored off the ground (at least 6 inches), away from the wall (at least 4 inches), and at least a 2 foot ceiling clearance.
- Non-food items and toxic items (soap, bleach, cleaning supplies, etc.) must be stored separately from food.
- Maintain and document proper temperatures by using inner and outer thermometers, and temperature logs.  
  Dry TEFAP foods must be stored at 50-70° F  
  Refrigeration must be maintained at 34-40° F  
  Freezers must be maintained at 0° F or below
- All units must be clean and inspected on a regular basis.
- Keep floors, pallets, shelving, and storage areas clean. Make sure that there is a cleaning schedule established.
- Maintain an effective pest control system. Have a qualified person on staff or contract with a licensed firm to handle pest control management. Poisons must not be used except by a licensed professional.
• The exterior should be inspected regularly for signs of fire hazards, pest infestation, security problems, and repair.

First In/First Out Rotation of Stock
To help guarantee the quality and freshness of TEFAP foods, the practice of First In/First Out (FIFO) must be followed. Food must be stored so cases with the oldest pack dates are used first. Staff must routinely check inventory to guarantee that TEFAP foods are in proper shape for distribution.

Out of Condition/Damaged TEFAP foods
All TEFAP foods must be inspected upon receipt. Bulging cans or cans with sharp dents and rust on the seams are examples of out-of-condition products. If a provider has a complaint regarding TEFAP foods, the site should contact the regional food bank and detail the item(s) in question.
### Minnesota Regional Food Banks’ Service Areas by County

<table>
<thead>
<tr>
<th>Channel One</th>
<th>The Food Group</th>
<th>Great Plains</th>
<th>North Country</th>
<th>Second Harvest Northern Lakes</th>
<th>Second Harvest Heartland</th>
<th>Second Harvest North Central</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dodge</td>
<td>Hennepin</td>
<td>Clay</td>
<td>Becker</td>
<td>Carlton</td>
<td>Anoka</td>
<td>Murray</td>
</tr>
<tr>
<td>Faribault</td>
<td>Beltrami</td>
<td>Cook</td>
<td>Benton</td>
<td>Nicollet</td>
<td>Cass</td>
<td></td>
</tr>
<tr>
<td>Fillmore</td>
<td>Clearwater</td>
<td>Lake</td>
<td>Big Stone</td>
<td>Nobles</td>
<td>Crow Wing</td>
<td></td>
</tr>
<tr>
<td>Freeborn</td>
<td>Douglas</td>
<td>St. Louis</td>
<td>Blue Earth</td>
<td>Pine</td>
<td>Itasca</td>
<td></td>
</tr>
<tr>
<td>Goodhue</td>
<td>Grant</td>
<td>Brown</td>
<td>Pipestone</td>
<td>Kanabec</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Houston</td>
<td>Hubbard</td>
<td>Carver</td>
<td>Ramsey</td>
<td>Koochiching</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mower</td>
<td>Kittson</td>
<td>Chippewa</td>
<td>Redwood</td>
<td>Mille Lacs</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Olmsted</td>
<td>Lake of the Woods</td>
<td>Chisago</td>
<td>Renville</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rice</td>
<td>Mahnomen</td>
<td>Cottonwood</td>
<td>Rock</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Steele</td>
<td>Marshall</td>
<td>Dakota</td>
<td>Scott</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wabasha</td>
<td>Norman</td>
<td>Isanti</td>
<td>Sherburne</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Waseca</td>
<td>Otter Tail</td>
<td>Jackson</td>
<td>Sibley</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Winona</td>
<td>Pennington</td>
<td>Kandiyohi</td>
<td>Stearns</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Pope</td>
<td>Lac Qui Parle</td>
<td>Swift</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Polk</td>
<td>Le Sueur</td>
<td>Todd</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Red Lake</td>
<td>Lincoln</td>
<td>Washington</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Roseau</td>
<td>Lyon</td>
<td>Watonwan</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Stevens</td>
<td>Martin</td>
<td>Wright</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Traverse</td>
<td>McLeod</td>
<td>Yellow Medicine</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Wadena</td>
<td>Meeker</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Wilkin</td>
<td>Morrison</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Technical assistance is available to TEFAP providers through the Department of Human Services Office of Economic Opportunity. Examples include, but are not limited to, consultation with staff, written and electronic resources, and access to resources within the network of anti-poverty programs.

If you have questions, feel free to contact:

Courteney Roessler  
MN DHS OEO  
TEFAP Grant Manager  
courteney.roessler@state.mn.us

Amy Doyle  
MN DHS OEO  
TEFAP Grant Manager  
amy.doyle@state.mn.us